

1 **Title: Country-level social cost of carbon**

2

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19 **Abstract/First Paragraph:**

20 **The social cost of carbon (SCC) is a commonly employed metric of the expected**  
21 **economic damages expected from carbon dioxide (CO<sub>2</sub>) emissions. While useful in**  
22 **an optimal policy context, a world-level approach obscures the heterogeneous**  
23 **geography of climate damages and vast differences in country-level contributions**  
24 **to global SCC, as well as climate and socio-economic uncertainties, which are**  
25 **larger at the regional level. Here we estimate country-level contributions to SCC**  
26 **using recent climate model projections, empirical climate-driven economic damage**  
27 **estimations, and socioeconomic projections. Central specifications show high**  
28 **global SCC values (median: 417 \$/tCO<sub>2</sub>, 66% confidence intervals: 177 – 805 \$/tCO<sub>2</sub>)**  
29 **and country-level SCC which are unequally distributed. However, the relative**  
30 **ranking of countries is robust to different specifications: countries incurring large**  
31 **fractions of the global cost consistently include India, China, Saudi Arabia and the**  
32 **United States.**

33

34 The social cost of carbon (SCC) represents the economic cost associated with climate  
35 damage (or benefit) resulting from the emission of an additional ton of CO<sub>2</sub>. One way to  
36 compute it is by taking the net present value of the difference between climate change  
37 damages along with a baseline climate change pathway and the same pathway with an  
38 additional incremental pulse release of carbon dioxide. The SCC provides an economic  
39 valuation of the marginal impacts of climate change. It has been estimated hundreds of  
40 times in the past three decades<sup>10</sup> using a range of assumptions about uncertain  
41 parameters (such as social discount rate, economic growth, and climate sensitivity).  
42 Recent estimates<sup>1-6</sup> of SCC range from approximately \$10/tonne of CO<sub>2</sub> to as much as  
43 \$1000/tCO<sub>2</sub>. A recent report issued by the US National Academies highlighted the many  
44 challenges and opportunities associated with improving estimates of SCC.<sup>11</sup>

45

46 Among the state-of-the-art contemporary estimates of SCC are those calculated by the  
47 US Environmental Protection Agency (EPA). The latest figures equal to \$12, \$42 and \$62  
48 per metric tonne of CO<sub>2</sub> emitted in 2020 for 5, 3 and 2.5 percent discount rates  
49 respectively<sup>1</sup>. These estimates are used, among other purposes, to inform US  
50 environmental rulemakings. Various alternative approaches to estimating SCC have been  
51 employed over the years, including more sophisticated treatments of time, risk and equity  
52 preferences<sup>12-17</sup>, as well as those that incorporate more recent representations of climate  
53 damages and feedbacks<sup>18-21</sup>. A recent expert elicitation of climate scientists and  
54 economists<sup>2</sup> found a mean SCC of approximately \$150–200 per tonne of CO<sub>2</sub>.

55

56 The global SCC captures the externality of CO<sub>2</sub> emissions, and is thus the right value to  
57 use from a global welfare perspective. Nonetheless, country level contributions to the SCC  
58 are important for various reasons. Mapping domestic impacts can allow quantifying non-  
59 cooperative behavior, and thus better understand the determinants of international  
60 cooperation. The governance of climate agreements<sup>22,23</sup> is a key issue for climate change.  
61 The nationally determined architecture of the Paris climate agreement – and its  
62 vulnerability to changing national interests- is one important example. Country level  
63 estimates can also allow better understand regional impacts, which are important for  
64 adaptation and compensation measure. Finally, higher spatial resolution estimation of  
65 climate damage and benefits can impact estimates of net global climate damage<sup>24,25</sup>, and  
66 its sensitivity to climate and socio-economic drivers.

67

68 Existing studies agree on the significant gap between domestic and global values of the  
69 SCC, but provide limited agreement on the distribution of the SCC by region<sup>26</sup>. Due to  
70 limitations on the availability of country-level climate and economic inputs, no previous  
71 analysis has partitioned global SCC into country-level contributions from each individual  
72 nation (CSCC). In this paper, we draw upon recent developments in physical and  
73 economic climate science to estimate country-level and aggregate SCC and quantify  
74 associated uncertainties. The CSCC captures the amount of marginal damage (or, if  
75 negative, the benefit) expected to occur in an individual country as a consequence of an  
76 additional CO<sub>2</sub> emission. While marginal impacts do not capture all information relevant to  
77 climate decision making, the distribution of the CSCC provides useful insights into  
78 distributional impacts of climate change and national strategic incentives.

79

### 80 **Methodological Approach**

81 Following the recommendations of the recent report by the US National Academies of  
82 Science, we execute our calculations of social cost of carbon through a process with four  
83 distinct components<sup>11</sup>: a socioeconomic module wherein the future evolution of the  
84 economy, including projected emissions of carbon dioxide, is characterized absent the  
85 impact of climate change; a climate module wherein the earth system responds to  
86 emissions of carbon dioxide and other anthropogenic forcings; a damages module,  
87 wherein the economy's response to changes in the Earth system are quantified; and a  
88 discounting module, wherein a time series of future damages is compressed into a single  
89 present value. In our analysis, we explore uncertainties associated with each module at  
90 the global and country level. We focus only on climate impacts, and do not carry out a full-  
91 fledged cost benefit analysis which would require modeling mitigation costs.

92

93 We develop a method for calculating social cost of carbon that is oriented towards  
94 partitioning and quantifying uncertainties. While it follows the same module structure as  
95 the integrated assessment models that have been conventionally used to calculate SCC,  
96 rather than building reduced-form models of the climate or economy, we use country-level  
97 climate projections taken directly from gridded, ensemble climate model simulation data  
98 as well as country-level economic damage relationships taken directly from empirical  
99 macroeconomic analyses. Because climate and economic quantities are empirical in this  
100 analysis, these uncertainties are probabilistic in our output. Socioeconomic and

101 discounting uncertainties are assessed parametrically using five socioeconomic scenarios  
102 and twelve discounting schemes.

103

104 *Socioeconomic module:* For the socio-economic projections, we use the shared  
105 socioeconomic pathway scenarios (SSPs)<sup>9</sup>. The SSPs provide five different storylines of  
106 the future (Supplementary Table S1). We use the GDP and population assumptions of the  
107 SSPs as well as subsequent work to estimate the emissions associated with each SSP  
108 absent climate mitigation policies<sup>27</sup>.

109

110 *Climate module:* We match emissions profiles of the SSPs to those of the Representative  
111 Concentration Pathways (RCPs<sup>28</sup>) modeled in the fifth Coupled Model Intercomparison  
112 Project (CMIP5)<sup>7</sup> to estimate baseline warming (see Methods). To estimate the response  
113 of the climate system to a pulse release of carbon dioxide, we combine results from CMIP5  
114 and a carbon cycle model intercomparison project<sup>29</sup> (Supplementary Tables S2 and S3).  
115 Carbon cycle uncertainty is represented by using the global-scale decay of atmospheric  
116 carbon dioxide after a pulse release of CO<sub>2</sub> into the present-day atmosphere. Climate  
117 system response uncertainty is calculated at the population-weighted country level using  
118 gridded output from the CMIP5 *abrupt4xco2* experiment in which atmospheric CO<sub>2</sub> is  
119 instantaneously quadrupled from preindustrial. By convoluting the results from these  
120 experiments (as in<sup>30</sup>, but at the population-weighted country-mean level) we derive a  
121 range of country-specific transient warming responses to an incremental emission of CO<sub>2</sub>.  
122 To test the sensitivity of our results to the uncertain feedbacks between economic growth  
123 and emissions, we perform the calculations for RCPs 4.5, 6.0 and 8.5 for all SSPs.

124

125 *Damages module:* We convert country-level temperature and precipitation changes into  
126 country-level damages using empirical macroeconomic relationships derived by Burke et  
127 al<sup>8</sup> and Dell et al<sup>31</sup>. Their econometric approaches exploit interannual climate variability in  
128 historical observations to estimate the impact of climate on economic growth. Estimating  
129 the economic damages associated with a given level of warming is a notoriously  
130 challenging problem for which there is no perfect state-of-the-art solution<sup>11,32</sup>. Gross  
131 domestic product (GDP) is an informative, but highly imperfect measure of welfare<sup>33</sup>.  
132 Among its advantages, an empirical macroeconomic approach: captures interactions and  
133 feedbacks among sectors of the economy; captures effects of climate on the economy  
134 that have been neglected or are difficult to partition and quantify; has higher geographical

135 resolution (country-level) than existing alternatives; is empirically validated and has  
136 confidence intervals which allow to do uncertainty analysis; and is completely transparent  
137 and replicable. Because results are sensitive to the econometric specifications, e.g.  
138 whether lags are included to capture long run effects, and countries are distinguished  
139 between rich and poor to account for different capability to adapt <sup>8</sup>, we compare all the  
140 existing empirical specifications. (See Methods and Supplementary Information)

141

142 *Discounting module:* We apply these damage functions to our country-level temperature  
143 pulse response, SSP and RCP projections, including associated climate and damage  
144 function uncertainty bounds (see Methods and Supplementary Figure S1) and then  
145 compress the time series of output into country-level SCC values using discounting.  
146 Discounting assumptions have consistently been one of the biggest determinants of  
147 differences between estimations of the social cost of carbon<sup>13,35</sup>. While intuitive, the use  
148 of a fixed discounting rate is not appropriate, particularly when applied universally to  
149 countries with highly disparate growth rates and with significant economic losses due to  
150 climate change. We thus use growth adjusted discounting determined by the Ramsey  
151 endogenous rule<sup>36</sup> with a range of values for the elasticity of marginal utility and the pure  
152 rate of time preference, but also report fixed discounting results in order to demonstrate  
153 the sensitivity of SCC calculations to discounting methods.

154

## 155 **Global results**

156 Global SCC (GSCC) is the sum of country-level SCCs. We calculate CSCC for each set  
157 of scenario, parameter and model specification assumptions, establishing an uncertainty  
158 range based on a bootstrap resampling method (see Methods and Supplementary  
159 Methods) and then aggregate to the global level. The median estimates of the global SCC  
160 (Figure 1) are significantly higher than the IAWG estimates, primarily due to the higher  
161 damages associated with the empirical macroeconomic production function<sup>8</sup>, though  
162 similar SCC have been estimated in the past using other methodologies<sup>14,21</sup>. Under the  
163 ‘middle of the road’ socioeconomic scenario (SSP2) and its closest corresponding climate  
164 scenario (RCP6.0), and the central specification of BHM damage function (short run, no  
165 income differentiation) we estimate a median global SCC of \$417/tCO<sub>2</sub> (rate of time  
166 preference=2%, elasticity of marginal utility=1.5).

167

168 The choice of both socioeconomic and climate scenario has an impact on estimated  
169 GSCC (Figure 1 and Supplementary Figure S2). For a given RCP, scenarios with strong  
170 economic growth and reduced cross-country inequalities (SSP1 and SSP5) have smaller  
171 GSCC than worlds with low productivity and persistent or even increasing global inequality  
172 (SSP3 and SSP4). For a given SSP, higher emission scenarios lead to higher global SCC.  
173 When using fixed time discounting (Supplementary Figure S2), results are significantly  
174 different. In particular, global SCCs are lower across scenarios, and the ranking to SSPs  
175 and RCPs is often reversed. This highlights the importance of using the appropriate  
176 endogenous discounting rules to capture the feedback of climate on the economy.

177

178 Figure 1 also shows the sensitivity to the impact function specification. Under most  
179 socioeconomic scenarios, global SCC is significantly higher and more uncertain when  
180 calculated with a long-run (lagged) damage model specification (BHM-LR). This  
181 somewhat counterintuitive result indicates that whether climate's primary impact on the  
182 economy is through growth or level effects, the negative cumulative effect of climate  
183 change on long-term growth is substantial and robust. The GSCC is always lower using  
184 the rich/poor specifications of the damages model with confidence intervals that, in most  
185 cases, extend into the negative SCC range. The DJO specification of the economic impact  
186 function<sup>31</sup> yields significantly higher GSCC value.

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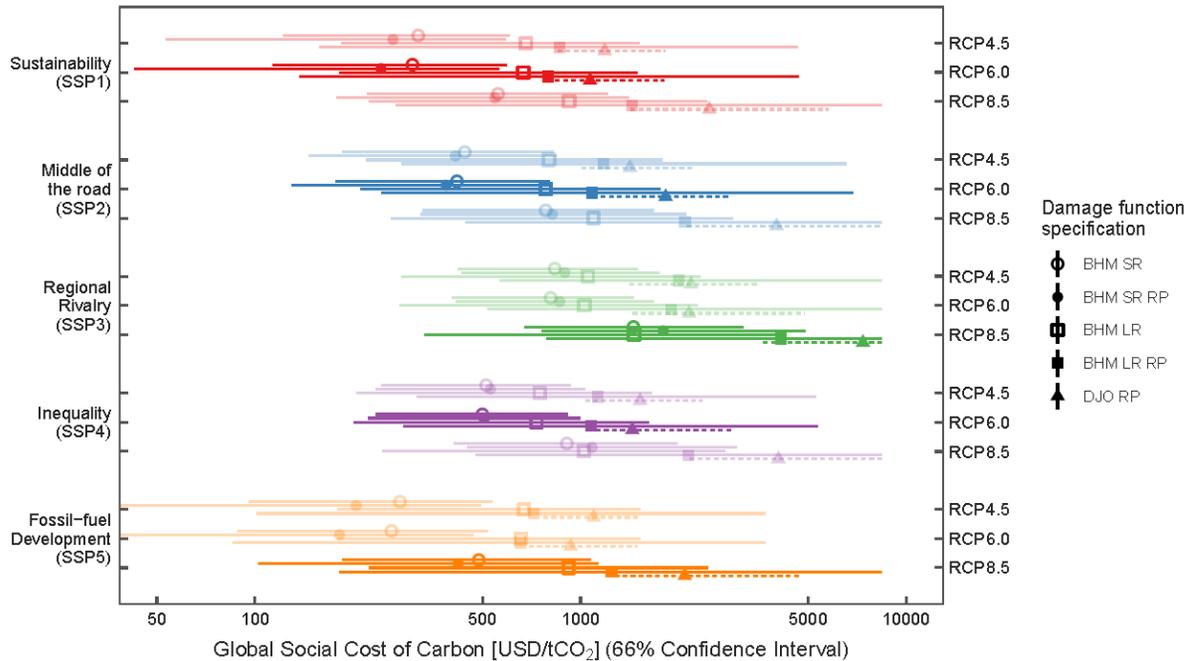
188 Confidence intervals (66%) illustrated in Figure 1 emphasize the large degree of empirical  
189 uncertainty surrounding SCC estimates, even if scenario and structural uncertainties are  
190 disregarded. These stem from both the uncertainties of the climate system response to  
191 CO<sub>2</sub> (climate sensitivity) and uncertainties in economic harm expected from climate  
192 change (damage function). The latter are especially significant for the long-run  
193 specifications, which by construction have larger confidence intervals.

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198

199 **Figure 1 | Global Social Cost of Carbon in 2020 under various assumptions and**

200 **scenarios.** Median estimates and 16.7% to 83.3% quantile bounds for global SCC

201 under SSPs 1-5, and RCPs 4.5, 6.0 and 8.5. For each SSP, darker colors indicate the

202 SSP-RCP pairing with superior consistency (see Methods and Supplementary Table

203 S4). Five specifications of damage function: BHM (Short Run, SR, and Long Run, LR;

204 pooled and with Rich and Poor, RP, distinction) and DJO. Values displayed assume

205 growth-adjusted discounting with a pure rate of time preference of 2% per year and an

206 inter-temporal elasticity of substitution of 1.5. Supplementary Figure S2 shows results

207 with fixed discounting.

208

## 209 Country-level results

210 These global estimates conceal substantial heterogeneity in country-level contributions to

211 SCC (CSCCs). Figure 2a shows the spatial distribution of CSCCs under a reference

212 scenario (SSP2-RCP6, standard BHM specification). All fixed discounting, alternative

213 scenario, parameterization and specification results are available as a part of the database

214 included in the Supplementary Information.

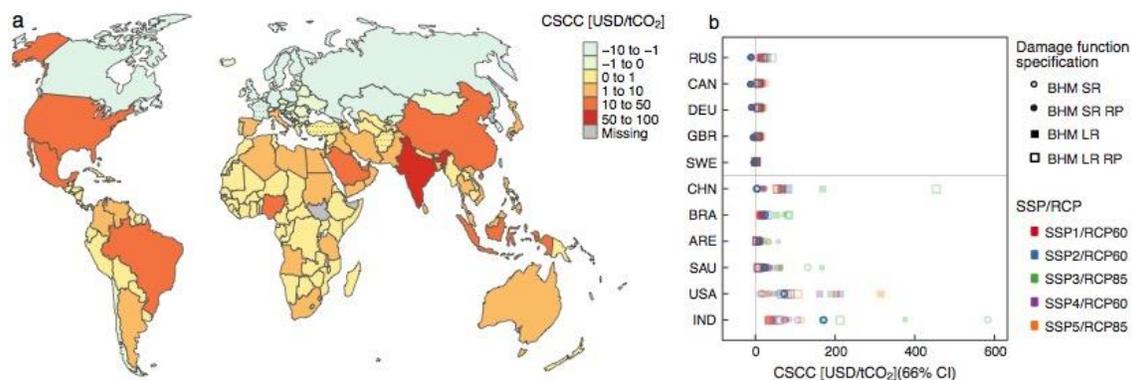
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216 India's CSCC is highest (86 [49–157] \$/tCO<sub>2</sub>; 21% [20–30%] of global SCC), followed by

217 the USA (48 \$/tCO<sub>2</sub> [1–118]; 11% [0–15%] of global SCC) and Saudi Arabia (47 [27–86]

218 \$/tCO<sub>2</sub>; 11% [11–16%] of global SCC). Three countries follow at above 20\$/tCO<sub>2</sub>: Brazil

219 (24 [14–41]  $\$/\text{tCO}_2$ ), China (24 [4–50]  $\$/\text{tCO}_2$ ) and United Arab Emirates (24 [14–48]  
 220  $\$/\text{tCO}_2$ ). Northern Europe, Canada, and the Former Soviet Union have negative CSCC  
 221 values since their current temperatures are below the economic optimum. These results  
 222 are among the most sensitive in the analysis, as under the BHM long-run and DJO  
 223 damage model specifications all countries have positive CSCC. Under the reference case  
 224 and other short-run model specifications, about 90% of the world population have a  
 225 positive CSCC. While the magnitude of CSCC varies considerably depending on scenario  
 226 and discount rate, the relative distribution is generally robust to these uncertainties.  
 227 Damage function uncertainty is a larger contributor to overall uncertainty, but at the  
 228 country level, either climate or damages uncertainty may be larger. The alternative  
 229 economic damage functions confirms the broad heterogeneity of CSCCs and relative  
 230 country ranking (see Figure 2b and Supplementary Figure S5).  
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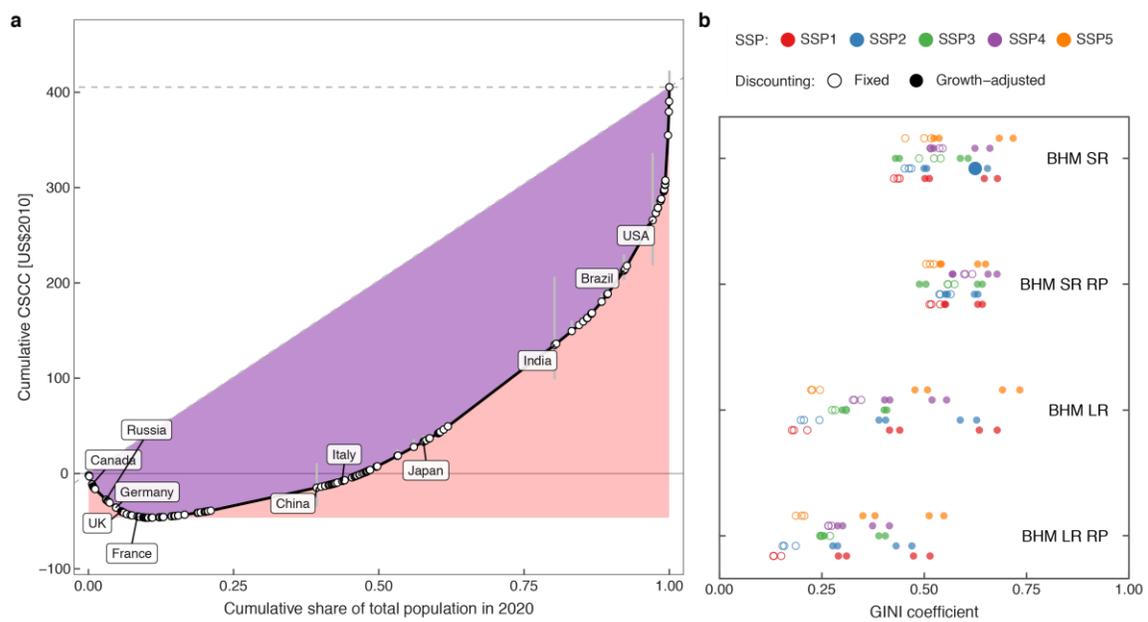


232  
 233 **Figure 2 | Country-level social costs of carbon (CSCCs).** (a) Spatial distribution of  
 234 median estimates of the CSCC computed for the reference case of scenario  
 235 SSP2/RCP60, short-run pooled specification of BHM impact function (BHM-SR), and a  
 236 growth adjusted discount rate with 2% pure rate of time preference and IES of 1.5.  
 237 Stippling indicates countries where BHM damage function is not statistically robust<sup>8</sup> (b)  
 238 CSCCs for alternative scenarios and damage function specification combinations for the  
 239 five smallest and six largest CSCCs in the reference case (blue open circles).

240

241 Consistent with past work on the geography of climate damages<sup>4,8,37</sup>, we find that the  
 242 international distribution of SCC is inequitable (Lorenz curves in Figure 3). The magnitude  
 243 of the inequality is sensitive to the model specification of the economic impact function.  
 244 As discussed above, there is an unsettled debate as to whether empirical evidence points  
 245 towards the influence of climate on the economy operating primarily via growth or level

246 effects, something that has been analyzed without definitive conclusion in BHM and follow-  
 247 up work<sup>38</sup>. Our results indicate that this uncertainty is consequential from a strategic  
 248 perspective (i.e., in determining relative gains and losses to particular countries). In  
 249 particular, with long-run (LR) and DJO specifications all countries have positive CSCCs.  
 250 This results in higher (almost twice as much) global values of the SCC (as already  
 251 observed in Figure 1) and lower inequality with respect to the short terms specification.  
 252 The distinction between income groups in the impact function (rich and poor countries)  
 253 has smaller impacts, reducing global SCC and either leaving inequality unchanged (for  
 254 the short-term specification) or lowering it (for the long-term one).  
 255



256  
 257 **Figure 3 | Lorenz curve and Gini coefficients for the country-level contributions to**  
 258 **the Global SCC in 2020. (a)** Cumulative global population plotted versus cumulative  
 259 SCC, with countries ranked by CSCC per capita, produces a Lorenz curve for the  
 260 reference case of scenario SSP2/RCP60, short-run pooled specification of BHM impact  
 261 function (BHM-SR), and a growth adjusted discount rate with 2% pure rate of time  
 262 preference and IES of 1.5. The red and purple shaded areas illustrate the quantities  
 263 required to calculate the Gini coefficient, a synthetic metric of heterogeneity/inequality,  
 264 which is equal to the purple area divided by the sum of the purple and red areas. (b)  
 265 shows Gini coefficients for all four damage model specifications from top to bottom: the  
 266 BHM short-run pooled model (SR), short run rich-poor specification (SR-RP), long-run  
 267 pooled (LR) and the long-run rich-poor (LR-RP). Shared Socioeconomic Pathways

268 (SSPs) are distinguished by color for both fixed (open) discounting with rates 2.5%, 3%  
269 and 5% and growth-adjusted (solid) discounting with  $prtp=(1\%,2\%)$  and  $ies=(0.7,1.5)$ .  
270 The reference case (Gini coefficient=0.62) is illustrated with a large, solid blue point.

271

272 Figure 3(b) summarizes the inequality of CSCC across all scenarios through Gini  
273 coefficients<sup>39,40</sup> a synthetic measure of global heterogeneity. Under the BHM-SR  
274 specification, Gini values increase moderately with the RCP forcing. It is higher for SSP1  
275 and SSP5, and significantly lower for SSP3, which is also the socio-economic scenario  
276 with the highest global SCC value. Socioeconomic uncertainty also becomes more  
277 important to future outcomes under a long-run economic impact models, whereas the rich-  
278 poor distinction plays a smaller role. The discounting method also plays an important role:  
279 fixed discounting leads to significantly lower Gini coefficients for CSCC for most  
280 specifications.

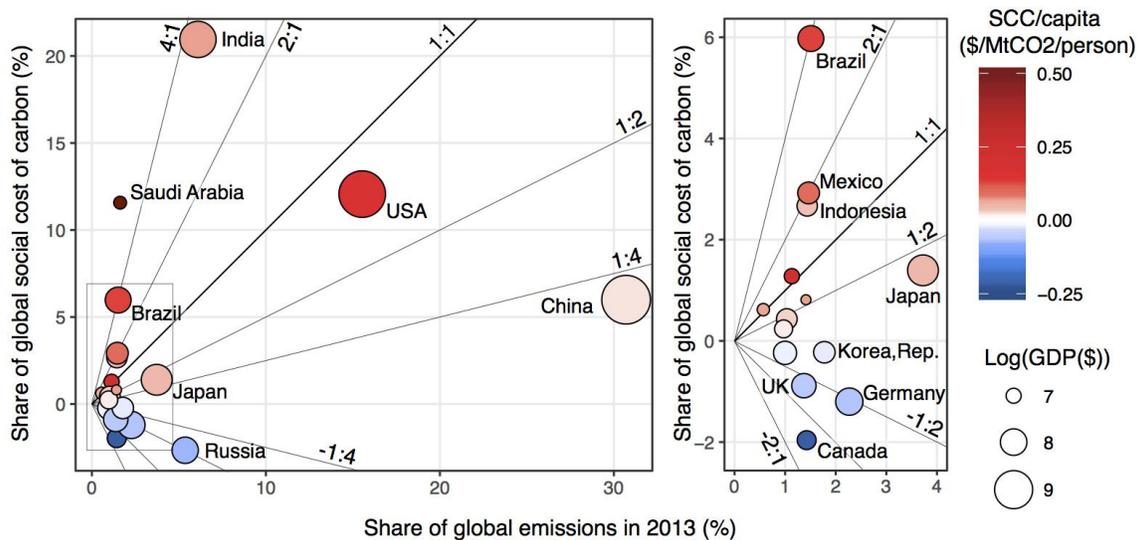
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282 Figure 4 highlights a mapping of winners and losers from climate change among G20  
283 nations. While the magnitude of CSCC is subject to considerable uncertainty, the shares  
284 of global SCC allocated among world powers remains relatively stable (Supplementary  
285 Figures S7-S9) in all short-run impact model specifications. Russia dominates all other  
286 nations in gains from emissions, while India is consistently dominated by all other large  
287 economies with large losses. Other developing economies, such as Indonesia and Brazil,  
288 will accrue a significantly greater share of global SCC than their current share of global  
289 emissions. The world's biggest emitters -China and the US- both stand to accrue a smaller  
290 share of global SCC than their share of emissions, but are consistently dominated by the  
291 EU, Canada, South Korea and -- in the case of the US -- Japan.

292

293 Relative ranking of SCC is highly consistent among most of the 276 scenario-impact-  
294 discounting uncertainty cases with the notable exception of the relative positions of major  
295 world powers occurs under the long-run impact model specifications (Supplementary  
296 Figures S7-S9). Countries like Russia, Canada, Germany and France that have negative  
297 CSCC under the reference case switch to having among the highest positive CSCCs  
298 (Supplementary Figure S9). After the short- and long-run differences, the largest shifts in  
299 country-order relative to our reference case occur under the high-emissions SSP5  
300 scenario and in the transition between growth-adjusted and fixed discounting  
301 (Supplementary Figure S8).

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**Figure 4 | ‘Winners’ and ‘Losers’ of climate change among G20 nations.** Country-level shares of global SSC (i.e., CSCC/GSCC) versus shares of 2013 CO<sub>2</sub> emissions. CSCC is the median estimate with growth adjusted discounting for SSP2/RCP6.0, BHM-SR reference specification (short run, pooled countries). Bubble size corresponds to the country’s GDP (log(USD)) and the color indicates per-capita CSCC (\$/MtCO<sub>2</sub>/person). Diagonal lines show the ratio of global SSC share to emissions share. Ratios greater than 1:1 indicate that a country’s share of global SSC exceeds its share of global emission. Grey box in left panel indicates the bounds of the detail shown in right panel.

#### Discussion

315 The discord between country-level shares in CO<sub>2</sub> emissions and country-level shares in  
316 the social cost of carbon illustrates an important reason why significant challenges persist  
317 in reaching a common climate agreement. If countries were to price their own carbon  
318 emissions at their own CSCC, approximately only 5% of the global climate externality  
319 would be internalized. At the same time, our results consistently show that the three  
320 highest emitting countries (China, the U.S. and India) also have the among the highest  
321 country-level economic impacts from a CO<sub>2</sub> emission. These high emitter CSCCs are on  
322 par with carbon prices foreseen by detailed process IAMs for climate stabilization  
323 scenarios (see Supplementary Figure S10). That is, internalizing the domestic SCC in  
324 some major emitters could result in emissions pathways for those countries which are

325 consistent with 1.5 -2 °C temperature pathways. Fully internalizing the CO2 externality  
326 (ie., pricing carbon at global SCC) would allow meeting the Paris Agreement goal and  
327 beyond.

328

329 Empirical, macroeconomic damage functions have advantages and disadvantages  
330 compared to the approaches that have typically been used to estimate social cost of  
331 carbon in the past. Strengths include transparency, a strong empirical basis and capacity  
332 to account for interactions among all sectors of the economy, and for impacts difficult to  
333 isolate and quantify. However, there are a number of long-term effects of climate change  
334 that are not captured by this type of relationship. We present a number of these excluded  
335 contributors in Supplementary Table S5, along with an indication of the likely sign of  
336 impacts on CSCCs and global SCC. For example, adjustment costs associated with  
337 adaptation are not accounted for in this model. Such costs could be high or, given that  
338 climate change is not a surprise, could be modest compared to the type of effects  
339 that are represented (and which are demonstrably large). Already in our analysis, impacts  
340 from climate change are large enough in some countries to lead to negative discount rates  
341 (see Supplementary Figure S11). Most of these additional contributors would be expected  
342 to increase the global social cost of carbon.

343

344 Globalisation and the many avenues by which countries fortunes are linked mean that  
345 high CSCC in one place may result in costs as the global climate changes even in places  
346 where CSCC is nominally negative. For many countries, the effects of climate change may  
347 be felt more greatly through transboundary effects, such as trade disruptions<sup>41</sup>, large-scale  
348 migration<sup>42</sup>, or liability exposure<sup>43</sup> than through local climate damage. While CSCC in 2020  
349 is negative for many rich, northern countries, if the non-linear climate damages hold over  
350 time, CSCC will become positive in most countries as the planet continues to warm.  
351 Furthermore, reducing greenhouse gas emissions can yield positive synergies on other  
352 environmental goals, such as improving air quality, which have large welfare impacts  
353 already now<sup>44</sup>. These considerations suggest that country-level interests may be more  
354 closely aligned to global interests than indicated by contemporary country level  
355 contributions to the social cost of carbon. What's more, climate decision making does not  
356 occur in a vacuum. Some countries, such as northern Europe and Canada, are leaders  
357 on climate policy despite potentially negative SCCs, while other countries with the highest

358 CSCCs, like USA and India, lag behind. Clearly, a host of other strategic and ethical  
359 considerations factor into the international relations of climate change mitigation.

360

361 The recent U.S. National Academy of Sciences report on social cost of carbon, the  
362 Working Group cites three essential characteristics for future social cost of carbon  
363 estimates: scientific basis, uncertainty characterization and transparency<sup>11</sup>. Our work  
364 includes improvements upon past estimates of SCC on all three counts. Past estimates  
365 of social cost of carbon were based on reduced form climate modules and damage  
366 function calibration with limited empirical support<sup>45</sup>, while ours uses output from an  
367 ensemble of state-of-the-art coupled climate model simulations and two independently-  
368 generated empirical damage functions. Past estimates of SCC have included limited  
369 uncertainty analysis, focusing mostly on a limited set of parameters such as the social  
370 discount rate, while our estimates include quantified uncertainty bounds for carbon cycle,  
371 climate, economic and demographic uncertainties, while also providing disaggregation to  
372 the national level. In addition, past estimates of SCC were often generated using opaque  
373 models and/or proprietary software. We provide all of our source code and the full output  
374 of our analysis for complete transparency (see Supplementary Data).

375

376 The high values and profound inequalities highlighted by the country-level estimates of  
377 the social costs of carbon provide a further warning of the perils of unilateral or fragmented  
378 climate action. We make no claim here regarding the utility of country-level social cost of  
379 carbon in setting climate policies. Carbon dioxide emissions are a global externality.  
380 Despite “deep uncertainty”<sup>46</sup> about discounting, socioeconomic pathways and appropriate  
381 models of coupling between climate and economy, by all account the estimates of global  
382 SCC made by the Interagency Working Group on Social Cost of Greenhouse Gases,  
383 United States Government (ref. 1) appear much too low. More research is needed to  
384 estimate the geographical diversity of climate change impacts and to help devise policies  
385 which align domestic interests to the global good. However, large uncertainties in the  
386 precise magnitudes of social cost of carbon, both national and global, cannot overshadow  
387 the robust indication that some of the world’s largest emitters also have the most to lose  
388 from their effects.

389

390 **Methods**

391 We combine socio-economic, climate and impact data to estimate country-level social  
392 costs of carbon, that is the marginal damages from CO<sub>2</sub> emissions, for each of the  
393 possible scenarios SSP-RCP, using exogenous and endogenous discounting. Lemoine  
394 and Kapnick (2016) uses a similar methodology to calculate growth rate impacts rather  
395 than CSCCs based on SSPs and damage estimates in Dell et al (2012).<sup>37</sup> The  
396 sequential process for calculating each CSCC is summarised in Supplementary Figure  
397 S1. Global SCC is calculated by summing all CSCCs.

398

399 Suppl. Table 1 summarises the underlying narratives, which cover different challenges to  
400 mitigation and adaptation. Several integrated assessment models have recently  
401 completed the implementation of the SSPs, computing for each of them future emissions  
402 as well as climate outcomes based on the medium complexity MAGICC6 model.<sup>27</sup> This  
403 allows us to map the SSPs onto four different carbon dioxide emission pathways known  
404 as representative concentration pathways (RCPs).

405

406 **Data.** The SSP database provides the socio-economic projections at country-level for  
407 the 5 SSP narratives (available at <https://tntcat.iiasa.ac.at/SspDb><sup>32</sup>). The GDP  
408 projections were produced by the Organisation for Economic Co-operation and  
409 Development (OECD), and the population projections were generated by the  
410 International Institute for Applied Systems Analysis (IIASA). We compute annual GDP  
411 per capita growth rates for each country. The population-weighted average temperature  
412 increase at country-level is calculated for three Representative Concentration Pathways  
413 (RCP4.5, RCP6.0 and RCP8.5) using the gridded temperature projections provided by a  
414 total of 26 global climate models contributing to the fifth phase of the Coupled Model  
415 Intercomparison Project (CMIP5). See Suppl. Table 2. GDP per capita growth rates and  
416 temperature increases cover the period 2020-2100. The population-weighted average  
417 temperature response over time at country-level to the addition of 1 GtCO<sub>2</sub> in the  
418 atmosphere is obtained by combining the results from the CMIP5 model's outcomes and  
419 a total of 15 carbon-cycle models from a carbon-cycle modelling project<sup>30</sup> (available at  
420 [http://climatehomes.unibe.ch/~joos/IRF\\_Intercomparison/](http://climatehomes.unibe.ch/~joos/IRF_Intercomparison/)). Additionally, baseline  
421 temperature at the country-level is computed as the annual population-weighted average  
422 temperature increases from 1980 to 2010 from the Willmott and Matsuura gridded  
423 observational temperature data set<sup>47</sup>.

424

425 **Climate projections.** Population-weighted country-level temperature time series are  
426 calculated for all RCP warming scenarios as well as the abrupt4xco2 experiment.  
427 Projections are bias corrected using a 1980-2010 observational baseline<sup>47</sup>. To remove  
428 the influence of interannual variability, for the purposes of the SCC calculations, RCP  
429 scenario time series represented as a quadratic polynomial fit and abrupt4xco2 time  
430 series were represented as a 3-exponential fit. Carbon cycle response to a CO2 pulse  
431 was also represented with a 3-exponential fit.

432

433 **Impact projections.** We follow the same procedure described in Ref 8 to project the  
434 economic impacts from the temperature increase. GDP per capita in country  $i$  at year  $t$   
435 is  $G_{i,t} = G_{i,t-1} \left( 1 + \eta_{i,t} + \delta(T_{i,t}) \right)$ , where  $\eta_{\{i,j\}}$  is the growth rate coming from the data, in  
436 which no climate change occurs.  $\delta(T_{i,t})$  is a response function of the temperature  
437 increase at year  $t$ . The projected warming effect is adjusted by the baseline temperature  
438 effect (see Ref 8). When applying a BHM rich-poor model, we specify the impact  
439 function recursively. Because a number of countries transition from poor to rich within  
440 the course of a given century-long simulation, for each year simulated, if a country is  
441 “rich” the rich-country impact function is applied and if it is “poor” the poor-country impact  
442 function is applied. For more details about the application of the alternative climate  
443 impact functions, see the Supplementary Information.

444

445 **The Country-level Social Cost of Carbon.** The difference in GDP per capita, including  
446 the temperature change impacts, between the scenario with and without pulse provide  
447 the yearly compound of the CSCC until 2100 (see Supplementary Figure S12). After  
448 2100, the compound is kept constant to its value in 2100 until 2200 (or set to zero, see  
449 sensitivity analysis in Supp. Table S6). The CSCC is the net present value of the yearly  
450 compound multiplied by the population projection.

451

452 **Discounting.**

453 CSCCs were calculated using both exogenous and endogenous<sup>12</sup> discounting. For  
454 conventional exogenous discounting, two discount rates were used: 3 and 5%. Results  
455 under endogenous discounting were calculated using two rates of pure time preference  
456 ( $\rho=1, 2\%$ ) and two values of elasticity of marginal utility of consumption ( $\eta=0.7, 1.5$ ) for  
457 four endogenous discounting parameterizations.

458

### 459 **Reference scenarios**

460 Recent work (Ref. 28) calculated the forcing paths associated with SSPs by 5 marker  
461 models. For each SSP, we consider the RCP forcing scenario with the minimum  
462 Euclidian distance between the SSP as a reference scenario (Supplementary Figure  
463 S13 and Supplementary Table S4).

464

### 465 **Uncertainty.**

466 The uncertainty analysis uses a full ensemble of carbon and climate model combinations  
467 to represent climate uncertainty (210-345 model combinations, varying according to the  
468 scenarios). Damage function uncertainty is analysed via bootstrapping (1,000 sets of  
469 parameter values). The combined uncertainty is obtained by convolution. At the end, a  
470 Bayesian bootstrap resampling analysis is conducted to provide the estimates of the  
471 median and the quantiles along with their confidence interval.

472

### 473 **Lorenz curves and Gini coefficients**

474 Lorenz curves are generated using the classical approach<sup>39</sup>. The Gini coefficients are  
475 generated using the method of Raffinetti et al (2015)<sup>40</sup> which developed a coherent  
476 approach to incorporating negative income into measurement of inequality, adhering to  
477 the principle that 0 designates perfect equality and 1 maximum inequality.

478

### 479 **Code and data availability**

480 All scripts used to calculate CSCCs and global SCC are available as a part of the  
481 Supplementary Materials. The database of country-level SCCs with uncertainty bounds  
482 under all scenarios, model specifications and discounting schemes is available as a part  
483 of the Supplementary Materials.

484

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590

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592

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604 M.T. wrote the manuscript. All authors discussed the results and provided input on the  
605 manuscript.

606

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